

Department of Energy

Environmental Management Consolidated Business Center 550 Main Street, Room 7-010 Cincinnati, Ohio 45202 (513) 246-0500

January 11, 2024

EMCBC-00192-24

To: Interested Parties

WEST VALLEY DEMONSTRATION PROJECT (WVDP) PHASE 1B – FINAL REQUEST FOR PROPOSAL

This letter hereby serves as the official notice to interested parties and prospective offerors that the Department of Energy (DOE) is releasing the Final Request for Proposal (RFP), Solicitation No. 89303324REM000122, for the West Valley Demonstration Project (WVDP) Phase 1B procurement. The Final RFP can be found on the Environmental Management Consolidated Business Center (EMCBC) WVDP Phase 1B procurement website at https://www.emcbc.doe.gov/SEB/wvdpphase1b/.

Questions pertaining to the Final RFP shall be submitted in writing to the WVDP Phase 1B email address at <u>wvdpphase1b@emcbc.doe.gov</u> no later than 11:59 p.m. Eastern Time, January 22, 2024. Prospective Offerors shall use the enclosed "Industry Comment Template" when submitting questions in accordance with the Final RFP Provision L.11(h), *Questions*. In order for a thorough and timely response to all questions, Prospective Offerors are encouraged to submit questions pertaining to the Final RFP as early as possible, but no later than the date shown above. DOE will post amendments issued to the Final RFP, responses to questions, and other official communication from the Contracting Officer on the EMCBC WVDP Phase 1B procurement and SAM.gov/FedConnect websites.

The established due date for receipt of proposal submission is February 26, 2024, as specified on the Standard Form (SF 33), Solicitation, Offer and Award (See Section A, Block 9).

Background

Consistent with the EM End State Contracting Model (ESCM), the WVDP Phase1B Final RFP reflects an Indefinite-Delivery Indefinite-Quantity (IDIQ) contract under which Cost Reimbursement (CR) and/or Fixed Price (FP) task orders may be issued. The contract ordering period will be 10 years, including a 120-day transition period. The contract is estimated to be worth up to approximately \$3.0 billion over the ten-year ordering period,

which includes the issuance of task orders that shall not exceed five years beyond the end of the contract ordering period. EM's ESCM employs a two-step process using a competitive qualifications-based RFP for selection of the Offeror representing the best value to the Government, and subsequent post-award negotiations of discrete scopes of work through effective partnering on a task order basis. EM is pursuing a streamlined selection process under this ESCM whereby a best value selection process will include three technical factors (key personnel, past performance, and management approach), along with a cost factor that includes contract transition costs, key personnel costs, fully burdened labor rates, and fee.

On August 29, 2023, DOE released the Draft RFP and pre-solicitation conference information for the WVDP Phase1B procurement. The purpose of the Draft RFP was to facilitate understanding of the Government's requirements with interested parties and to provide an opportunity to submit comments and feedback pertaining to the ESCM and Draft RFP. The Industry One-on-One Sessions were conducted September 20, 2023 through September 22, 2023. Further, a Special Notice to Industry was released on October 16, 2023, to advise industry of some early decisions regarding changes that were being made for the Final RFP (described below).

Comments and feedback were received by the due date of October 2, 2023. All comments and feedback in response to the Draft RFP were carefully considered by DOE when developing the Final RFP. The Final RFP is the result of these considerations, and other changes made since the Draft RFP issuance.

<u>Notices</u>

This cover letter provides a summary level description of notable changes made from the Draft RFP to the Final RFP. Additionally, for informational purposes only, a redlined copy of the Draft to Final RFP is enclosed (with the exception of the Attachment L-6 spreadsheet). The Final RFP specifies all of the requirements for the WVDP Phase1B procurement and takes precedence over this cover letter and the redlined copy of the Draft to Final RFP sections. Information contained in this cover letter or the redlined copy of the Final RFP sections shall not be construed as being part of the Final RFP. Prospective Offerors shall prepare their proposals based solely on the requirements specified in the Final RFP and in accompanying amendments, if issued.

The proposal preparation time period for WVDP Phase 1B was established at approximately 45 calendar days. For convenience, DOE is also posting the Microsoft (MS) Word versions of the following Final RFP Section L Attachments to the EMCBC WVDP Phase 1B procurement website:

| Attachment L-1 | Performance Guarantee Agreement |
|----------------|---|
| Attachment L-2 | Key Personnel Standard Resume Format |
| Attachment L-3 | Past Performance Reference Information Form |
| Attachment L-4 | Past Performance Cover Letter and Questionnaire |

| Attachment L-5 | List of Contracts Terminated for Default, Cure Notices, and Conditional Payment of Fee/Profit/Other Incentive Actions |
|----------------|--|
| Attachment L-7 | Contract Transition Task Order |
| Attachment L-8 | Offeror's Proposed Accounting System Information |
| Attachment L-9 | List of DOE Contracts |

In the event there is a conflict between the MS Word versions of the Section L Attachments and the current version of the .pdf file for Section L provided on the EMCBC WVDP Phase 1B procurement and SAM.gov/FedConnect websites, the .pdf file will control.

In order to further the Government's policy of maximizing electronic commerce, electronic media will be the primary method of communication regarding this procurement. The Final RFP, amendments issued, responses to questions received from prospective Offerors, and other official communications from the DOE will be posted on the EMCBC WVDP Phase 1B procurement and SAM.gov/FedConnect websites. Interested Parties/Prospective Offerors shall be responsible for reviewing the procurement website regularly for information, notices, and updates regarding the Final RFP.

Notable Changes from the Draft RFP to the Final RFP

Revised Solicitation Number throughout.

Section B:

- Revised language for inserting maximum fee that can be negotiated.
- Revised note in funding profile, to clarify that funding shown in FY 2035-39 may be available in earlier years.
- Revised to include Performance Management Incentive (PMI).

Section C:

- Various revisions were made in the Performance Work Statement (PWS) to improve language and clarify the scope requirements as a result of industry feedback, and internal DOE discussions. Additional revisions include:
 - Revised the language for clarity on the transition planning support (C.1.2) scope activities.
 - Revised the footnote for transuranic waste and WVDP-TRU for clarity and consistent use throughout the PWS.
 - Revised Exhibit C-1 in response to feedback.

Section G:

• Update to clause dates.

Section H:

- Editorial revisions.
- DOE-H-2063 Confidentiality of Information (Feb 2022) update.
- DOE-H-2068 Conference Management (Mar 2023) update.
- Updates to Information Technology and Cyber Security Requirements.

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Section I:

• Added FAR 52.204-27.

Section J:

- Attachment J-2, *Requirements Sources and Implementing Documents*
 Updated directives.
 - Added Policy 454.1 and Order 475.2B.
- Attachment J-4, *Contract Deliverables* o Revised deliverables 96, 99, 176, and 177.
- Attachment J-6, *Wage Determinations*
 - Wage Determinations were added.

Section K:

- Revisions to clauses based on FAR/DEAR updates.
- Revisions to section K.8 Certification Regarding Facility Clearance Foreign Ownership, Control or Influence Information for clarity.

Section L:

- Revisions adding System for Award Management (Aug 2023) (Deviation) (Issued by DOE Policy Flash 2023-41)
- Editorial revisions throughout.
- Added language regarding restrictions on submitting multiple proposals.
- Added request for significant performance difficulties and any corrective actions to key personnel resume.
- Revisions for in person key personnel interviews versus virtual interviews.
- Revisions in Facility Clearance verification for clarity.
- Revised past performance period from four to five years.
- Revised past performance size definition from \$100M to \$70M.
- Revised complexity definition for clarity.
- Revised Factor 3: Management Approach for clarity.
- Added assumed dates for proposal purposes in place of "TBD".

Attachment L-6, Cost and Fee/Profit Elements Workbook:

• Added assumed dates for proposal purposes in place of "TBD".

- Corrected L-6(f) tab title (from g in Draft RFP).
- Added base hourly rate information.

Attachment L-7, Contract Transition Task Order:

- Revised section C.1 for clarity.
- Revised transition planning support deliverables for consistency with PWS and clarity.

Section M:

- Made revisions to Evaluation Factor- Key Personnel for clarity.
- Added consideration of significant performance difficulties and any corrective actions.
- Revised past performance size definition from \$100M to \$70M.
- Revised complexity definition for clarity.
- Revised past performance period from four to five years.
- Revised Evaluation Factor Management Approach for clarity.
- Included anticipated transition and initial performance year assumptions for Cost and Fee/Profit purposes.

DOE intends to answer all questions pertaining to the Final RFP as thoroughly and efficiently as possible and looks forward to receiving proposals in response to the Final RFP.

Sincerely,

LeAnn M. Brock Contracting Officer

Enclosure:

- (1) Industry Comment Template
- (2) Redlined Copy of Draft to Final RFP Changes
- (3) Final RFP